

Message Text

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ACTION SNM-05

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FM AMEMBASSY QUITO
TO SECSTATE WASHDC 8219

C O N F I D E N T I A L SECTION 1 OF 9 QUITO 3208

FOR S/NM

E.O. 11652: GDS
TAGS: SNAR, EC
SUBJECT: INTERNATIONAL NARCOTICS CONTROL PROGRAM-1980 ZERO
BASE BUDGETING SUBMISSION

REF: STATE 096059

APPENDIX A - SUMMARY NARRATIVE

1. COUNTRY GOALS.
AS COMPARED TO NEIGHBORING DRUG-PRODUCING COUNTRIES,
ECUADOR IS NOT CONSIDERED TO BE A SIGNIFICANT PRODUCER
OF ILLICIT DRUGS. ITS GEOGRAPHICAL LOCATION IN RELA-
TION TO NEARBY DRUG-PRODUCING COUNTRIES MAKES IT A
TRANSIT ZONE FOR THE INTERNATIONAL TRAFFIC IN COCA DE-
RIVATIVES, PARTICULARLY COCAIN SULFATE (PASTE AND CO-
CAINE HYDROCHLORIDE. ALSO, ECUADOR HAS DEMONSTRATED
ITS POTENTIAL FOR CULTIVATING DRUG-PRODUCING PLANTS ON
A COMMERCIAL SCALE, I.E., OPIUM POPPIES, COCA PLANTS,
AND MARIHUANA.
MOST OF THE COCAINE PASSING THROUGH ECUADOR IS
USUALLY IN THE FORM OC COCAINE SULFATE AND COMES FROM
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PERU AND BOLIVIA. IT IS SMUGGLED THROUGH THE COUNTRY
AND INTO COLOMBIA BY LAND TRANSPORTATION INVOLVING
BUSES, COMMERCIAL TRANSPORT TRUCKS, AND PRIVATE VEHI-
CLES. ABOUT TEN PERCENT IS SMUGGLED INTO COLOMBIA BY
BOAT, USUALLY FROM GUAYAQUIL OR ESMERALDAS, ENTERING
COLOMBIA AT TUMACO OR BUENAVENTRUA.
IN THIS AMBIANCE, THE GOE HAS RESPONDED TO ITS OWN

PERCEPTIONS AND TO USG ADVISORY PRESSURE BY TAKING SOME POSITIVE STEPS TO ATTEMPT TO STEM THE FLOW OF COCAINE PASSING THROUGH ECUADOR. THE GOE HAS (1) STEADILY INCREASED ITS INPUT TO COMBAT THE DRUG PROBLEM OVER THE PAST FIVE YEARS IN TERMS OF HUMAN, MATERIAL, AND FINANCIAL RESOURCES; (2) IMPROVED ANTI-NARCOTICS ENFORCEMENT BY 600 PERCENT (35 TO 215); AND (4) ADDRESSED THE GROWING PROBLEM OF DRUG ABUSE IN ECUADOR BY MEANS OF AWARENESS AND DRUG ABUSE PREVENTION PROGRAMS DESIGNED TO HELP PREVENT DRUG ABUSE AMONG ECUADOREAN YOUTH.

ALTHOUGH ECUADOR'S CAPACITY FOR INTERDICTING INTERNATIONAL COCAINE TRAFFICKING AND PREVENTING INCREASED DRUG PRODUCTION HAS GROWN CONSIDERABLY IN RECENT YEARS, ITS ENFORCEMENT AGENCIES HAVE PERFORMED BELOW THEIR ACTUAL CAPACITY. THIS WAS BECAUSE OF THE LACK OF DEDICATION TO NARCOTICS ENFORCEMENT AT THE HIGHEST LEVELS OF GOVERNMENT AND BECAUSE OF WIDESPREAD CORRUPTION. THE GOE, HOWEVER, APPEARS TO BE MAKING A VERY DRAMATIC CHANGE IN THE PRIORITY ASSIGNED TO NARCOTICS ENFORCEMENT, AS SHOWN NOT ONLY THROUGH WORDS BUT ACTIONS AND ARRESTS OF MAJOR TRAFFICKERS. THE MISSION, THEREFORE, BELIEVES IT IMPORTANT TO CONTINUE TO EXPAND ACTUAL GOE CAPACITY AS WELL AS TO REINFORCE GOE WILL TO STOP TRAFFICKING, ESPECIALLY SINCE THE TRAFFICKERS ARE ALSO INCREASING THEIR CAPABILITIES AND DEGREE OF CONFIDENTIAL

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SOPHISTICATION.

IT SHOULD BE TAKEN INTO ACCOUNT THAT ANY DRUG LAW ENFORCEMENT IN ECUADOR MUST, TO SOME EXTENT, HAVE AN IMPACT ON THE SUPPLY OF ILLICIT COCAINE REACHING THE UNITED STATES. ECUADOR'S PHYSICAL LOCATION IS IDEAL FOR MAKING A CONSIDERABLE IMPACT ON THE TRAFFIC IN COCAINE AND A CONCERTED DRUG ENFORCEMENT EFFORT COULD RESULT IN CREATING UNREST AMONG THE TRAFFICKERS, EVENTUALLY CAUSING THEM TO CHANGE THEIR TRADITIONAL METHODS, THUS MAKING COCAINE MUCH MORE EXPENSIVE AND LESS AVAILABLE IN THE U.S.

THE PRINCIPAL INTEREST OF THE U.S. IN ECUADOR, AS REGARDS NARCOTICS CONTROL, IS TO STEM AND EVENTUALLY STOP THE FLOW OF COCAINE TO THE U.S. AND TO PREVENT THE PRODUCTION OF DRUGS IN ECUADOR WHICH WOULD ENTER INTO THE STREAM OF TRAFFIC TO THE UNITED STATES. IN KEEPING WITH THIS STATED U.S. INTEREST, OUR IMMEDIATE, SHORT-TERM GOAL IS TO CURTAIL SEVERELY THE ILLICIT COCAINE TRAFFIC. OUR LONG-TERM GOAL IS TO HAVE INSTITUTIONALIZED, WELL-DIRECTED, EFFECTIVE NARCOTICS ENFORCEMENT, COUPLED WITH HONEST AND PROMPT JUDICIAL ACTION AGAINST MAJOR TRAFFICKERS IN ECUADOR.

EVEN SHOULD GOE PERFORMANCE IMPROVE GREATLY, THE MISSION DOES NOT ENVISAGE A CONTINUING, OPEN-ENDED NARCOTIS ASSISTANCE PROGRAM. OUR AID HAS ALREADY CONTRIBUTED TO AND INDUCED THE GOE TO INCREASE SIGNIFICANTLY ITS LAW ENFORCEMENT CAPACITY IN THE NARCOTICS FIELD. THREE PROJECTS HAVE BEEN PLANNED TO CONTINUE AT APPROXIMATELY THEIR PRESENT LEVEL THROUGH FY 1982. OUR FOURTH PROJECT WILL BE PHASED OUT EARLIER. BY FY 1982 THE INSTITUTIONS WE HAVE BEEN WORKING WITH SHOULD BE WELL ESTABLISHED WITH ADEQUATE BUDGETS AND, THEREFORE, OUR ASSISTANCE SHOULD PROBABLY BE REDUCED AND CONFINED TO TRAINING. WITH THE END OF COMMODITY ASSISTANCE, THE DEA WILL REMAIN THE MAJOR USG AGENCY WORKING IN THIS AREA.

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2. SPECIFIC PROJECTS AND MAJOR OBJECTIVES

THE EFFORT TO HELP THE GOE DEVELOP ITS NARCOTICS ENFORCEMENT CAPABILITY, AND TO USE IT EFFECTIVELY, IS PERFORMED PRIMARILY BY THE DEA, THE EMBASSY NARCOTICS CONTROL DIVISION (FORMERLY WITH USAID), AND THE

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FM AMEMBASSY QUITO

TO SECSTATE WASHDC 8220

C O N F I D E N T I A L SECTION 2 OF 9 QUITO 3208

FOR S/NM

POLITICAL SECTION, THROUGH THE PROVISION OF TRAINING,

COMMODITIES, INTELLIGENCE, AND DAY-TO-DAY COOPERATION. SPECIFIC PROJECTS THAT ARE DIRECTED TOWARD THE ACCOMPLISHMENT OF THE COUNTRY GOALS ARE AS FOLLOWS:
POLICE PROJECT - THIS IS A DRUG SUPPLY REDUCTION PROJECT WITH THE MINISTRY OF GOVERNMENT, SPECIFICALLY WITH ITS NATIONAL POLICE NARCOTICS AND INTERPOL SERVICE (NPNIS). THE PROJECT'S PURPOSE IS TO BRING ABOUT AN EXPANDED NARCOTICS ENFORCEMENT EFFORT BY ALL NPNIS ELEMENTS NATIONWIDE. MAJOR OBJECTIVES INCLUDE (1) FURTHER IMPROVEMENT OF THE CENTRAL NARCOTICS INTELLIGENCE UNIT'S COMPETENCE IN COLLECTING, COLLATING AND DISSEMINATING OPERATIONAL INTELLIGENCE DURING FY 1980; (2) THE CREATION OF ANOTHER MOBILE NARCOTICS ENFORCEMENT REACTION FORCE TO RESPOND IMMEDIATELY TO ANY SITUATION IN THE NARCOTICS ENFORCEMENT FIELD PURSUANT TO INFORMATION PROVIDED PRINCIPALLY BY NARCOTICS INTELLIGENCE SECTIONS--FULLY OPERATIONAL BY SEPTEMBER 30, 1980; (3) THE ESTABLISHMENT OF SIX ADDITIONAL NARCOTICS INTELLIGENCE SECTIONS IN KEY PROVINCES, ANALOGOUS TO THE CENTRAL NARCOTICS INTELLIGENCE UNIT IN QUITO AND OPERATING BY MARCH 31, 1980; (4) THE CREATION OF ANOTHER
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MOBILE TRAINING TEAM WHICH WILL CONDUCT BASIC ADVANCED AND REFRESHER COURSES IN SPECIALIZED NARCOTICS ENFORCEMENT FOR AT LEAST 100 NARCOTICS ENFORCEMENT PERSONNEL BY MARCH 31, 1980; (5) THE PROVISION OF PARTICIPANT TRAINING FOR FOUR POLICE OFFICERS--FOUR ADDITIONAL POLICE OFFICERS WILL RECEIVE TEACHER-TRAINING IN THE U.S. --IN SPACIALIZED NARCOTICS ENFORCEMENT UNDER THE AUSPICES OF THE DEA DURING FY 1980; (6) CLOSER COOPERATION AND COORDINATION BETWEEN THE NPNIS AND THE CUSTOMS MILITARY POLICE BY MARCH 31, 1980; AND (7) THE DESTRUCTION OF AT LEAST TWO MAJOR DRUG-TRAFFICKING NETWORKS IN ECUADOR BY MARCH 31, 1980.

CUSTOMS PROJECT - THIS SUPPLY REDUCTION PROJECT IS WITH THE CUSTOMS MILITARY POLICE (CMP) IN THE MINISTRY OF FINANCE. THE PURPOSE OF THE PROJECT IS TO HAVE THE CMP DIRECT MORE EFFORT TOWARD THE INTERDICTION OF NARCOTICS THAT EITHER ORIGINATE IN ECUADOR OR ARE TRANSITING THE COUNTRY BY FOLLOWING INTERNATIONAL TRAFFICKING TRAILS AT AIRPORTS, SEAPORTS, BORDERS AND OTHER ROUTES SO AS TO AVOID LEGITIMATE POINTS OF EXIT/ENTRY. MAJOR OBJECTIVES INCLUDE (1) PROCUREMENT AND TRAINING OF FIVE ADDITIONAL NARCOTICS DETECTOR DOGS WHICH WILL BE IN PLACE AND AIDING IN NARCOTICS INTERDICTION EFFORTS BY APRIL 30, 1980; (2) ESTABLISHMENT OF FIVE ADDITIONAL NARCOTICS/SMUGGLING INTELLIGENCE UNITS WHICH WILL BE OPERATIONAL IN KEY PROVINCES BY MARCH 31, 1980; (3) ESTABLISHMENT OF FIVE ADDITIONAL NARCOTICS/SMUGGLING

ENFORCEMENT UNITS WHICH WILL BE OPERATIONAL IN KEY PROVINCES BY MAY 31, 1980; (4) CREATION OF ADDITIONAL MOBILE TRAINING TEAMS WHICH WILL CONTINUE TO CONDUCT BASIC, ADVANCED AND REFRESHER COURSES IN SPECIALIZED NARCOTICS ENFORCEMENT TECHNIQUES AND PROCEDURES AND WHICH WILL HAVE TRAINED 550 CMP ENFORCEMENT PERSONNEL
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NATIONWIDE BY SEPTEMBER 30, 1980; (5) PROVIDING PARTICIPANT TRAINING IN THE U.S. FOR SIX CMP PERSONNEL DURING FY 1980; (6) CLOSER COOPERATION AND COORDINATION BETWEEN THE CMP AND THE NPNIS BY MARCH 31, 1980; AND (7) ASSISTING THE CMP IN MARITIME PATROL EFFORTS, HAVING TRAINED SUFFICIENT CREW AND MECHANICS TO MAN THREE 38-FOOT PATROL CRAFT BY SEPTEMBER 30, 1980.

EDUCATION PROJECT - THIS DRUG DEMAND REDUCTION PROJECT WITH THE MINISTRY OF EDUCATION IS FOR THE PURPOSE OF INTRODUCING WITHIN ECUADOR'S EDUCATIONAL SYSTEM A TRAINING PROGRAM DESIGNED TO PREVENT FURTHER GROWTH OF DRUG ABUSE AMONG ECUADOREAN YOUTH. THE PROJECT IS ALSO AIMED AT HEIGHTENING FURTHER THE PUBLIC AND PRIVATE SECTORS' AWARENESS OF THE DRUG PROBLEM IN ECUADOR TO CREATE PRESSURES FOR IMPROVED NARCOTICS ENFORCEMENT. ITS OBJECTIVE IS TO TRAIN, BY MEANS OF ADDITIONAL SEMINARS, AT LEAST 500 ELEMENTARY SCHOOL TEACHERS THROUGHOUT THE COUNTRY IN DRUG ABUSE PREVENTION AND EDUCATION BY SEPTEMBER 30, 1980.

3. ALTERNATIVE MEANS OF OBJECTIVE ACHIEVEMENT
THE MISSION'S NARCOTICS CONTROL ACTION COMMITTEE, UNDER THE OVERALL DIRECTION OF THE AMBASSADOR, HAS DETERMINED THAT THE MOST EFFECTIVE COURSE OF ACTION FOR ATTAINING OBJECTIVES BY ALTERNATIVE MEANS IS, BY THE USE OF DIPLOMACY TO ATTEMPT TO PERSUADE THE GOE TO MAINTAIN HIGH PRIORITY AND ATTENTION TO NARCOTICS LAW ENFORCEMENT, LINKING OUR DESIRE TO EFFECTIVE ACTION ON THE PART OF THE GOE IN THIS AREA TO HIGH PRIORITY FOREIGN POLICY INTEREST OF THE GOE IN AREAS WHERE ECUADOR LOOKS TO THE USG FOR ASSISTANCE. THE OUTLOOK APPEARS TO BE FAVORABLE FOR A DRAMATIC INCREASE IN THE GOE'S EFFORT IN THE NARCOTICS ENFORCEMENT AREA. HOWEVER, THE MISSION PLANS TO MAINTAIN POLITICAL PRESSURE ON THE GOE TO THE EXTENT POSSIBLE.

ACTUALLY WE HAVE FEW, IF ANY, TANGIBLE CARROTS AND
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STICKS TO EMPLOY. MOST NEGATIVE LEVERAGE HAS ALREADY BEEN EXPENDED ON OTHER ISSUES, AND THE POSSIBLE TANGIBLE AWARDS THAT COULD PRODUCE RAPID AND EFFECTIVE RESULTS WOULD REQUIRE REVERSALS OF HIGH LEVEL USG DECISIONS ON OTHER MAJOR POLICY ISSUES. THE EMBASSY, NEVERTHELESS, WILL KEEP STEADY PRESSURE ON GOE OFFICIALS AT HIGH AND MEDIUM LEVELS, TRYING TO MAKE CLEAR THAT NARCOTICS ENFORCEMENT IN ECUADOR CONSTITUTES AN IMPORTANT PART OF OUR BILATERAL RELATIONSHIP AND THAT GOE COOPERATION IN THIS AREA WILL BE TAKEN INTO

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C O N F I D E N T I A L SECTION 3 OF 9 QUITO 3208

FOR S/NM

ACCOUNT IN TERMS OF USG RESPONSIVENESS TO THINGS THE GOE WANTS FROM THE U.S.

4. ACCOMPLISHMENTS TO DATE.

THE USG HAS BEEN SUCCESSFUL IN HEOPING THE GOE TO INCREASE THE CAPABILITY OF ITS LAW ENFORCEMENT AGENCIES IN THE NARCOTICS ENFORCEMENT FIELD. OVER THE PAST FIVE YEARS, THE NATIONAL POLICE HAS INCREASED THE NUMBER OF PERSONNEL ASSIGNED TO NARCOTICS ENFORCEMENT BY SIXFOLD (35 TO 215) AND HAS QUINTUPLED THE SIZE OF ITS BUDGET FOR NARCOTICS ENFORCEMENT. USG REPRESENTATIONS AND THE USE OF MODEST AMOUNTS OF TRAINING AND COMMODITIES HAVE HELPED BRING THIS ABOUT. ALTHOUGH THE GOE HAS DEVELOPED A CAPABILITY SUFFICIENT FOR A RELATIVELY GOOD JOB OF NARCOTICS ENFORCEMENT, POLICE AND JUDICIAL CORRUPTION AND INERTIA, UNTIL RECENTLY, PREVENTED A MORE SATISFACTORY PERFORMANCE, IN TERMS OF BREAKING UP DRUG

TRAFFICKING NETWORKS. IT IS THE MISSION'S OPINION THAT THE EMBASSY'S CONCERTED EFFORT OVER THE PAST MONTHS TO BRING POLITICAL PRESSURE ON THE GOE AT THE HIGHEST LEVELS TO ATTAIN BETTER NARCOTICS ENFORCEMENT HAS BEGUN TO PRODUCE RESULTS.

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NOTWITHSTANDING A LOWER LEVEL OF RESULTS THAT THAT WHICH WAS ANTICIPATED, THE MINIMAL SUCCESS ATTAINED HERE DURING LAST YEAR HAS HAD TO HAVE HAD SOME EFFECT ON THE AMOUNT OF COCAINE REACHING THE UNITED STATES. FOR EXAMPLE, THE NATIONAL POLICE ALONE SEIZED 533 POUNDS OF COCAINE SULFATE DURING 1977. HOW MUCH OF IT WOULD HAVE REACHED THE ILLICIT U.S. MARKET IS ANYONE'S GUESS; HOWEVER, THE MISSION'S BEST ESTIMATE IS THAT AT LEAST 75 PERCENT WOULD HAVE.

WITH RESPECT TO THE QUOTE AWARENESS UNQUOTE PROJECTS, THE MINISTRIES OF PUBLIC HEALTH AND EDUCATION HAVE CARRIED OUT SEMINARS AND TRAINING FOR OVER 1,400 COMMUNITY LEADERS, SCHOOL TEACHERS, GUIDANCE COUNSELORS AND SOCIAL WORKERS. IT REMAINS TO BE SEEN AS TO WHETHER THE INCREASED QUOTE AWARENESS UNQUOTE OF SUCH OPINION FORMERS WILL BE TRANSLATED INTO PRESSURES FOR BETTER NARCOTICS ENFORCEMENT IN ECUADOR. (THE AWARENESS PROJECT WITH THE MINISTRY OF PUBLIC HEALTH WILL TERMINATE AT THE END OF FY 1979, ITS FOURTH YEAR OF EXISTENCE; THEREFORE, IT WILL NOT BE INCLUDED IN THIS PLANNING EXERCISE FOR FY 1980.) AS COMPARED TO THE PREVIOUS YEAR, NARCOTICS ARRESTS FOR CY 1977 DECLINED ABOUT 26 PERCENT AND COCAINE SULFATE SEIZURES WERE DOWN APPROXIMATELY 20 PERCENT. CONVICTIONS REMAINED AT ABOUT THE SAME LEVEL AND NO KEY TRAFFICKERS WERE IMPRISONED NOR WERE ANY MAJOR DRUG-TRAFFICKING NETWORKS ELIMINATED. AS MENTIONED PREVIOUSLY, THERE IS NOW GOOD EVIDENCE OF A REVERSAL IN THIS TREND.

THE MISSION PLANS TO MAINTAIN ITS HIGH LEVEL POLITICAL PRESSURE. THE TEST OF OUR EFFORTS WILL BE WHETHER OR NOT THERE IS IMPROVED POLICE PERFORMANCE IN ATTACKING DRUG-TRAFFICKING NETWORKS. USG ASSISTANCE IN THE NARCOTICS ENFORCEMENT FIELD IS NOT NARLY SUFFICIENT TO PROVIDE ANY LEVERAGE WITH THE GOE, NOR EVEN WITH THE NATIONAL POLICE. OUR POLICE PROJECT SERVES IN LARGE PART TO ATTAIN ACCESS AND SOME COOPERATION. HOWEVER, IF NATIONAL POLICE AND JUDICIAL ACTION CONTINUES

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CIENT TO PROVIDE ANY LEVERAGE WITH THE GOE, NOR EVEN WITH THE NATIONAL POLICE. OUR POLICE PROJECT SERVES IN LARGE PART TO ATTAIN ACCESS AND SOME COOPERATION. HOWEVER, IF NATIONAL POLICE AND JUDICIAL ACTION CONTINUES

TO BE RELATIVELY INEFFECTIVE IN ELIMINATING KEY DRUG TRAFFICKERS, THE MISSION WILL RECOMMEND DRASTICALLY CUTTING THE NEXT PROJECT AGREEMENT WITH THE POLICE OR NOT SIGNING IT AT ALL. THE MISSION WILL ALSO REVIEW AGAIN THE PROJECT AGREEMENTS PROPOSED WITH THE MINISTRY OF EDUCATION AND WITH THE CUSTOMS MILITARY POLICE, IN LIGHT OF EACH OF THESE ENTITIES'S PERFORMANCE. OVERALL GOE EFFECTIVENESS AND WHAT IMPACT ANY REDUCTIONS IN THESE PROJECTS WOULD HAVE ON OUR SHORT- AND LONG-TERM EFFORTS TO STEM THE FLOW OF COCAINE TO THE U.S. WILL BE OF PRIME CONSIDERATION. MORE ON THIS IN THE DECISION PACKAGES. (END CONFIDENTIAL.)

(BEGIN UNCLASSIFIED.)

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FOR S/NM

APPENDIX B: INTERNATIONAL NARCOTICS CONTROL PROGRAM
INTERNATIONAL NARCOTICS CONTROL PROGRAM
1980 ZERO BASE BUDGETING SUBMISSION - DECISION PACKAGE
PACKAGE IDENTIFICATION: M PACKAGE 1 OF 3
PROJECTS COMPRISING DECISION PACKAGE: POLICE, CUSTOMS,
AND EDUCATION PROJECTS
ACTIVITY DESCRIPTION
CONCERNING THE THREE PROJECTS DELINEATED ABOVE, THE EM-
BASSY'S NARCOTICS CONTROL DIVISION (NCD) CURRENTLY IS
RESPONSIBLE FOR (1) PLANNING, NEGOTIATING, PREPARING AND
EVENTUALLY SIGNING AND IMPLEMENTING THE BILATERAL PROJECT
AGREEMENTS BETWEEN THE USG AND THE CONCERNED MINISTRIES
OF THE GOE; (2) PROVIDING ALL MUTUALLY AGREED UPON COM-

MODITIES AND EQUIPMENT IN SUPPORT OF THE NARCOTICS CONTROL PROGRAMS, FURNISHING TECHNICAL ADVICE, AND ENSURING THE PROPER END USE OF ALL USG-SUPPLIED COMMODITIES; AND (3) SUBMITTING ALL REQUIRED REPORTS ON THE AFOREMENTIONED PROGRAMS, E.G., PROGRESS REPORTS, EVALUATIONS, AD HOC REPORTS, INCAP, ETC.

THE ROLE OF THE NCD IN FY 1980 WILL REMAIN THE SAME EXCEPT THAT IT IS PROPOSED THAT THE NCD CHIEF (US DIRECT-HIRE) ALSO SERVE AS THE MISSION'S NARCOTICS COORDINATOR.
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IT IS ESTIMATED THAT HIS FUNCTION AS COORDINATOR WILL OCCUPY ABOUT FIFTY PERCENT OF HIS TIME AND THE REST WILL BE DEVOTED TO RUNNING THE NCD. THE NARCOTICS ADVISOR (US DIRECT-HIRE), AS IN THE PAST, WILL (1) PROVIDE TECHNICAL AND COMMODITY ASSISTANCE TO THE NPNIS TO IMPROVE THE ORGANIZATION, TRAINING AND MANAGEMENT OF ITS OVERALL NARCOTICS ENFORCEMENT EFFORT; (2) ADVISE AND MAKE RECOMMENDATIONS TO IMPROVE THE NARCOTICS INFORMATION COLLECTION, PROCESSING AND DISSEMINATION PROCEDURES OF THE CENTRAL NARCOTICS INTELLIGENCE UNIT WITHIN THE NPNIS; (3) ADVISE THE NPNIS IN PROCEDURES FOR CONDUCTING BOTH RANDOM AND TARGETED INSPECTIONS OF ALL ITS ELEMENTS, PERSONNEL AND ACTIVITIES; (3) PROVIDE COMMODITY SUPPORT AND ADVICE FOR APPROPRIATE ELEMENTS OF THE MINISTRY OF EDUCATION IN ITS DRUG ABUSE PREVENTION AND EDUCATION PROGRAM, WHICH HAS THE PRIMARY OBJECTIVE OF ESTABLISHING DRUG PREVENTION EDUCATION IN THE CURRICULA OF ALL ELEMENTARY AND HIGH SCHOOLS IN ECUADOR FOR THE PURPOSE OF COMBATTING DRUG ABUSE AMONG ECUADOREAN YOUTH; AND (5) PREPARE NARCOTICS CONTROL ACTION PLANS, PROJECT AGREEMENTS, PROGRAM DOCUMENTATION, BUDGET JUSTIFICATIONS, CABLES, MEMORANDA, PROGRESS REPORTS, BRIEFING PAPERS, STATISTICAL CHARTS, AND OTHER REPORTS REQUIRED BY THE AMBASSADOR, DCM OR THE CHIEF OF THE NCD. THE THREE EMPLOYEES (LOCAL DIRECT-HIRE) WILL, AS IN THE PAST, SUPPORT ALL THE ACTIVITIES OF THE NCD. OF THE THREE, THE NARCOTICS TECHNICIAN (DRUG DEMAND REDUCTION) WILL SPEND THE MAJORITY OF HIS TIME WORKING WITH APPROPRIATE PERSONNEL OF THE MINISTRY OF EDUCATION IN ITS DRUG ABUSE PREVENTION AND EDUCATION PROGRAM.

RESOURCE REQUIREMENTS

POSITIONS	THIS PACKAGE	CUMULATIVE
OVERSEAS AMERICANS	2&	2

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FS LOCAL	3	3
TOTAL	5	5
FUNDING (\$000)		
POLICE PROJECT	217.9	217.9
CUSTOMS PROJECT	229.1	229.1
EDUCATION PROJECT	93.0	93.0
TOTAL (SEE APPENDIX C	540.0	540.0

FOR FURTHER BREAKDOWN OF FUNDING BY PROJECT)

& DOES NOT INCLUDE TWO PASA PERSONNEL FROM U.S. CUSTOMS.
PERFORMANCE MEASURES

WITH REFERENCE TO THE POLICE PROJECT, THE MAIN OBJECTIVE IS TO HAVE AN EXPANDED NARCOTICS ENFORCEMENT EFFORT BY ALL NATIONAL POLICE NARCOTICS ENFORCEMENT SERVICE ELEMENTS NATIONWIDE. THE OBJECTIVE CAN BE READILY MEASURED AND VERIFIED BY A SIGNIFICANT INCREASE IN THE NUMBER OF NARCOTICS ARRESTS AND BY A LARGER VOLUME OF SEIZURES. IT MUST BE NOTED, HOWEVER, THAT AN INCREASE IN ARRESTS AND MORE SEIZURES DOES NOT MEAN THAT A GREATER IMPACT ON CURTAILING THE FLOW OF COCAINE TO THE U.S. IS TAKING PLACE. UNLESS SOME MAJOR TRAFFICKERS ARE PUT OUT OF COMMISSION AND THEIR TRAFFICKING NETWORKS ELIMINATED, A MERE INCREASE IN ARRESTS AND SEIZURES IS ALMOST MEANINGLESS IN REGARD TO THE STATED INTEREST OF THE U.S. IN ECUADOR CONCERNING NARCOTICS CONTROL. THEREFORE, THE REAL YARDSTICK TO BE APPLIED IS HOW MANY OR WHICH NETWORKS HAVE BEEN DISSOLVED. THE MISSION EXPECTS THAT AT LEAST TWO MAJOR TRAFFICKING NETWORKS MUST BE DESTROYED IN ORDER TO DEMONSTRATE ANY INCREASED EFFECTIVENESS OF THE POLICE ENGAGED IN NARCOTICS ENFORCEMENT. THE BASELINE IN THIS AREA IS ZERO; CONSEQUENTLY, ANY RESULTS CAN BE EASILY MEASURED.

INTERMEDIATE OBJECTIVES INCLUDE TRAINING POLICE PERSONNEL IN NARCOTICS ENFORCEMENT TECHNIQUES AND HAVING THOSE WHO RECEIVE SUCH TRAINING EFFECTIVELY EMPLOYED IN NARCOTICS ENFORCEMENT. IN-COUNTRY TRAINING WILL BE CARRIED OUT BY MOBILE TRAINING TEAMS AND PARTICIPANT TRAIN-
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ING IN THE U.S. WILL BE UNDER THE AUSPICES OF THE DEA. IT IS PLANNED TO HAVE IN-COUNTRY TRAINING FOR APPROXIMATELY 100 POLICE PERSONNEL AND TO TRAIN AT LEAST EIGHT POLICE OFFICERS IN THE U.S. IT IS ALSO PLANNED TO ESTABLISH SIX NEW NARCOTICS INTELLIGENCE SECTIONS IN KEY PROVINCES, TO CREATE AN ADDITIONAL NARCOTICS ENFORCEMENT REACTION FORCE AND TO UPGRADE THE PERFORMANCE OF THE CENTRAL NARCOTICS INTELLIGENCE UNIT IN QUITO. THE REAL TEST, HOWEVER, WILL BE WHETHER OR NOT SOME MAJOR

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FOR S/NM

TRAFFICKING RINGS ARE ERADICATED.

WITH REGARD TO THE CUSTOMS PROJECT, ALL MAJOR OBJECTIVES FORM PART OF THE MAIN OBJECTIVE, WHICH IS TO HAVE AN EXPANDED NARCOTICS INTERDICTION EFFORT BY ALL CUSTOMS MILITARY POLICE ENFORCEMENT ELEMENTS NATION-WIDE. THE OBJECTIVE CAN BE READILY MEASURED AND VERIFIED BY A SIGNIFICANT INCREASE IN THE NUMBER OF NARCOTICS ARRESTS AND VOLUME/INCIDENCE OF NARCOTICS SEIZURES, AS IN THE POLICE PROJECT. IN TURN, IT CAN BE EASILY DETERMINED WHICH ARRESTS AND SEIZURES RESULT DIRECTLY FROM THE EFFORTS OF (1) THE FIVE TRAINED NARCOTICS DETECTOR DOGS; (2) TRAINED PERSONNEL IN THE NARCOTICS/SMUGGLING INTELLIGENCE AND ENFORCEMENT UNITS; AND (3) TRAINED MARITIME PATROL PERSONNEL.

INTERMEDIATE OBJECTIVES INCLUDE TRAINING CMP PERSONNEL IN NARCOTICS ENFORCEMENT TECHNIQUES AND HAVING THOSE WHO RECEIVE SUCH TRAINING ENGAGING IN NARCOTICS ENFORCEMENT. IN-COUNTRY TRAINING WILL BE CARRIED OUT BY MOBILE CMP TRAINING TEAMS AND PARTICIPANT TRAINING IN THE US WILL BE UNDER THE AUSPICES OF THE US CUSTOMS SERVICE.
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IT IS PLANNED TO HAVE IN-COUNTRY TRAINING FOR APPROXIMATELY 550 CMP PERSONNEL AND TO TRAIN AT LEAST SIX OFFI-

CERS IN THE US.

CONCERNING THE EDUCATION PROJECT, IT IS PLANNED TO HAVE FOUR BASIC SEMINARS, ONE EACH IN THE PROVINCES OF PICHINCHA, GUAYAS, AZUAY AND ESMERALDAS, FOR THE PURPOSE OF TRAINING/INDOCTRINATING AT LEAST 100 ELEMENTARY SCHOOL TEACHERS IN DRUG ABUSE PREVENTION AND EDUCATION. THESE SEMINARS WILL HANDLE THE TRAINING OF THIS NUCLEUS OF TEACHERS WHO WILL, IN TURN AND IN COOPERATION WITH THE MINISTRY OF EDUCATION AND THE EMBASSY'S NARCOTICS CONTROL DIVISION, CONDUCT FOLLOW-UP SEMINARS IN THESE SAME PROVINCES WITH THE OBJECTIVE OF TRAINING AT LEAST 400 ADDITIONAL ELEMENTARY SCHOOL TEACHERS, PREPARATORY TO INCLUDING DRUG ABUSE PREVENTION SUBJECTS IN THE CURRICULA OF ALL ELEMENTARY SCHOOLS IN THESE PROVINCES. AS MENTIONED IN APPENDIX A, THIS PROJECT IS AIMED AT HEIGHTENING FURTHER THE PUBLIC AND PRIVATE SECTORS' AWARENESS OF THE DRUG PROBLEM IN ECUADOR TO CREATE PRESSURES FOR IMPROVED NARCOTICS ENFORCEMENT AND TO PREVENT FURTHER GROWTH OF DRUG ABUSE AMONG ECUADOREAN YOUTH.

IMPACT OF FUNDING LEVEL

THE FUNDING LEVEL IN THIS PACKAGE NECESSITATES THE ELIMINATION OF ONE FSL POSITION, A NARCOTICS TECHNICIAN WHO IS SKILLED IN DRUG SUPPLY REDUCTION PROGRAMS AND WHO HAS MAINTAINED LIAISON AND COORDINATION WITH THE NATIONAL POLICE NARCOTICS AND INTERPOL SERVICE FOR SEVERAL YEARS. THIS IS BOUND TO HAVE AN ADVERSE EFFECT ON THE POLICE PROJECT AND WILL SURELY PLACE AN ADDITIONAL BURDEN ON THE OTHER EMPLOYEES OF THE NARCOTICS CONTROL

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DIVISION.

THE DEARTH OF FUNDS IN THIS PACKAGE ALSO RESTRICTS THE AMOUNT OF ESSENTIAL COMMODITIES NEEDED BY THE NATIONAL POLICE AND CUSTOMS MILITARY POLICE, AND LIMITS LOCAL TRAVEL AND PER DIEM FOR THE EDUCATION PROJECT, WHICH MAY HAVE A DETRIMENTAL EFFECT ON CARRYING OUT PLANNED DRUG ABUSE PREVENTION SEMINARS. AS STATED IN APPENDIS A, THE USG'S MONETARY ASSISTANCE IS THE NARCOTICS ENFORCEMENT FIELD IS NOT NEARLY ENOUGH TO PROVIDE THE MISSION WITH ANY APPRECIABLE LEVERAGE WITH THE GOE; IT MERELY SERVES TO ALLOW ACCESS AND SOME COOPERATION. ANY REDUCED FUNDING LEVEL PROBABLY HAVE A DELETERIOUS EFFECT ON OUR CURRENT RELATIONS WITH THE NATIONAL POLICE. THIS IS NOT TO SAY THAT IT WOULD BE IMPOSSIBLE TO CARRY OUT A NARCOTICS CONTROL PROGRAM WITH THIS FUNDING LEVEL IN ECUADOR; IT WOULD JUST MAKE IT A

LITTLE MORE DIFFICULT.

STATUTORY OR REGULATION CHANGES - NONE REQUIRED.

APPENDIX C: INTERNATIONAL NARCOTICS CONTROL PROGRAM

1980 ZERO BASE BUDGETING SUBMISSION

FUNDING FOR DECISION PROJECT M INCREASED

POLICE CUSTOMS EDUCATION

PROJECT PROJECT PROJECT TOTALS

AMERICAN

PERSONNEL

INCLUDING

EMBASSY SUPPORT

COSTS	101.6	144.2	33.9	279.7
-------	-------	-------	------	-------

FOREIGN SERVICE

LOCAL PERSONNEL	28.5	4.2	9.5	42.2
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COMMODITIES	72.3	65.7	31.7	169.7
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TRAINING&

OTHER COSTS	15.5	15.0	17.9	48.4
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TOTALS	217.9	229.1	93.0	540.0
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& FUNDED UNDER SEPARATE DOCUMENT UNDER AUSPICES OF DEA.

FY 1980 NARCOTICS CONTROL BUDGET REQUEST (\$000)

POLICE PROJECT	AMOUNT
----------------	--------

A. COMMODITIES	72.3
----------------	------

(1) VEHICLES (4)	30.8
------------------	------

(2) RADIO COMMUNICATIONS EQUIPMENT	40.0
------------------------------------	------

(3) INVESTIGATIVE EQUIPMENT	1.5
-----------------------------	-----

B. OTHER COSTS

(1) LOCAL TRAVEL & PER DIEM	11.5
-----------------------------	------

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ACTION SNM-05

INFO OCT-01 ARA-10 ISO-00 DEAE-00 CIAE-00 INR-10 IO-13

JUSE-00 NSAE-00 CTME-00 TRSE-00 ICA-11 NSC-05

OES-07 OMB-01 SS-15 DODE-00 MED-02 HEW-04 AID-05

L-03 H-01 AGRE-00 ABF-01 SP-02 MMO-01 /097 W

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FM AMEMBASSY QUITO

TO SECSTATE WASHDC 8224

C O N F I D E N T I A L SECTION 6 OF 9 QUITO 3208

FOR S/NM

(2) LOCAL PRINTING COSTS	1.5	
(3) LOCAL TRAINING COSTS AND MATERIALS		1.5
(4) MISCELLANEOUS	1.9	
TOTAL POLICE PROJECT:	87.8	
CUSTOMS PROJECT		
A. COMMODITIES	65.7	
(1) VEHICLES (4)	38.0	
(2) INVESTIGATIVE EQUIPMENT	38.0	
(3) MILITARY POLICE SUPPORT EQUIPMENT		3.2
(4) GENERATORS (3)	7.5	
(5) RADIO COMMUNICATIONS EQUIPMENT		15.0
B. OTHER COSTS	15.0	
(1) LOCAL TRAVEL AND PER DIEM	2.5	
(2) LOCAL PRINTING COSTS	1.0	
(3) LOCAL TRAINING COSTS AND MATERIALS		1.0
(4) NARCOTICS DETECTOR DOGS	10.0	
(5) MISCELLANEOUS	0.5	
TOTAL CUSTOMS PROJECT:	80.7	
EDUCATION PROJECT		
A. COMMODITIES	31.7	
(1) AUDIO-VISUAL EQUIPMENT, FILMS AND BOOKS		7.1
(2) VEHICLES (2) AND SPARE PARTS	24.6	

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B. OTHER COSTS	17.9	
(1) LOCAL TRAVEL AND PER DIEM	10.9	
(2) DEVELOPMENT OF DIDACTIC AND AUDIO-VISUAL MATERIALS	5.0	
(3) LOCAL PRINTING COSTS	1.5	
(4) LOCAL PURCHASE OF BOOKS	0.5	
TOTAL EDUCATION PROJECT:	49.6	
TOTAL COSTS OF PROJECTS:	218.1	
FY 1980 NARCOTICS CONTROL BUDGET (114.0) (CHART)		
FOLLOWING ARE FIRST FOUR COLUMNS OF ABOVE CHART:		
NARCOTICS		
COORD/NCD NARCOTICS NARCOTICS		
CHIEF ADVISOR TECHNICIAN		
PERSONNEL COSTS	FSR 3/5	FSR/4/7 FSL 10/3
BASIC SALARY	41,382	34,753 8,989

15 PERCENT POST DIFF.	6,207	5,213	
7 PERCENT RETIREMENT	2,519	5,213	629
HOUSING ALLOWANCE	9,000	8,000	
HOME LEAVE	2,000		
EDUCATION ALLOWANCE	3,300		
LIFE INSURANCE	400	56	
HEALTH INSURANCE	650	650	386
TRANS./HHE/AIR FREIGHT	7,500		
FAMILY ALLOWANCE		92	
LOCAL TRAVEL/PER DIEM			
VEHICLE MAINTENANCE			
TAXIS			
MISCELLANEOUS			
TOTALS	70,958	52,731	10,152

FOLLOWING ARE LAST FOUR COLUMNS OF CHART: (#1 REPEATED)

ADMIN.	SENIOR		
ASST.	SECY.	GENERAL	
PERSONNEL COSTS	FSL 8/7	FSL7/6	FUND TOTALS

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BASIC SALARY	8,743	6,025	99,892
15 PERCENT POST DIFF.			11,420
7 PERCENT RETIREMENT	612	422	6,297
HOUSING ALLOWANCE			17,000
HOME LEAVE		2,000	
EDUCATION ALLOWANCE			3,300
LIFE INSURANCE	115	115	1,916
TRANS./HHE/AIR FREIGHT			7,500
FAMILY ALLOWANCE			92
LOCAL TRAVEL/PER DIEM		4,000	4,000
VEHICLE MAINTENANCE		1,000	1,000
TAXIS	600	600	
MISCELLANEOUS		1,000	1,000
TOTALS:	9,525	6,600	156,566

THIS BUDGET HAS ONLY ONE FSL 10/3 (NARCOTICS TECHNICIAN
INSTEAD OF TWO.

FY 1980 ESTIMATED BUDGET FOR PASA PERSONNEL

SENIOR			
CUSTOMS	CUSTOMS		
PERSONNEL COSTS	ADVISOR	ADVISOR	TOTAL
BASIC SALARY	36,891	35,867	72,758
15 PERCENT POST DIFF. (QTO)	5,547		5,547
20 PERCENT POST DIFF. (GYA)		7,173	7,173
7 PERCENT RETIREMENT	2,582	2,511	5,093
HOUSING ALLOWANCE	9,000	13,000	22,000
EDUCATION ALLOWANCE	3,300		3,300
REST/RECUPERATION	1,000	1,500	2,500
OVERHEAD (20 PERCENT OF BASIC PAY)	7,378	,173	14,551
IN-COUNTRY TRAVEL	1,778	2,800	4,578

VEHICLE MAINTENANCE	1,000	1,500	2,500
TOTAL:	68,476	71,524	140,000
SUMMARY			
2/24 M.M. LONG TERM	125,449		
20 PERCENT OVERHEAD	14,551		
TOTAL:	140,000		

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EMBASSY SUPPORT COSTS	
BANDM OFFICE (LOCAL EMPLOYEE)	3,700
OFFICE RENT	7,000
UTILITIES	3,500
JANITORIAL SERVICES	2,100
GUARD SERVICES	5,800

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ACTION SNM-05

INFO OCT-01 ARA-10 ISO-00 DEAE-00 CIAE-00 INR-10 IO-13
JUSE-00 NSAE-00 CTME-00 TRSE-00 ICA-11 NSC-05
OES-07 OMB-01 SS-15 DODE-00 MED-02 HEW-04 AID-05
L-03 H-01 AGRE-00 ABF-01 SP-02 MMO-01 /097 W
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R 121234Z MAY 78
FM AMEMBASSY QUITO
TO SECSTATE WASHDC 8225

C O N F I D E N T I A L SECTION 7 OF 9 QUITO 3208

FOR S/NM

FOREIGN AFFAIRS ADMINISTRATIVE SUPPORT	2,000
MISCELLANEOUS	1,000
TOTAL:	25,170

APPENDIX B - INTERNATIONAL NARCOTICS CONTROL PROGRAM
1980 ZERO BASE BUDGETING SUBMISSION - DECISION PACKAGE

PACKAGE IDENTIFICATION: I PACKAGE 2 OF 3

PROJECTS COMPRISING DECISION PACKAGE: POLICE, CUSTOMS,
AND EDUCATION PROJECTS

ACTIVITY DESCRPTION

SAME AS PACKAGE 1 EXCEPT THERE ARE FOUR LOCAL DIRECT-HIRE
EMPLOYEES IN THIS PACKAGE. THE NARCOTICS TECHNICIAN
(DRUG SUPPLY REDUCTION) WILL SPEND THE MAJORITY OF HIS
TIME WORKING WITH THE NATIONAL POLICE NARCOTICS AND IN-
TERPOL SERVICE.

RESOURCE REQUIREMENTS

POSITIONS THIS PACKAGE CUMULATIVE

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OVERSEAS AMERICANS	2&	2
FS LOCAL	4	4
TOTAL	6	6
FUNDING (\$000)		
POLICE PROJECT	10.3	228.2
CUSTOMS PROJECT	9.5	238.6
EDUCATION PROJECT	10.2	103.2
TOTAL (SEE APPENDIX C	30.0	570.0

FOR FURTHER BREAKDOWN OF FUNDING BY PROJECT)

& DOES NOT INCLUDE TWO PASA PERSONNEL FROM US CUSTOMS.

PERFORMANCE MEASURES - SAME AS PACKAGE 1.

IMPACT OF FUNDING LEVEL

THIS PACKAGE HAS SUFFICIENT FUNDING FOR CARRYING OUT ALL
THREE PROJECTS AS PLANNED. ADDITIONAL COMMODITIES AND
FUNDS FOR QUOTE OTHER COSTS UNQUOTE WOULD BE DESIRABLE
BUT NOT INDISPENSABLE.

STATUTORY OR REGULATION CHANGES - NONE REQUIRED.

APPENDIX C: INTERNATIONAL NARCOTICS CONTROL PROGRAM
1980 ZERO BZSE BUDGETING SUBMISSION

FUNDING FOR DECISION PACKAGE I INCREASED
POLICE CUSTOMS EDUCATION TOTALS

AMERICAN PERSONNEL
INCLUDING EMBASSY

SUPPORT COSTS	101.6	144.2	33.9	279.7
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FOREIGN SERVICE

LOCAL PERSONNEL	31.1	4.2	17.1	52.4
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COMMODITIES	80.0	75.2	31.7	186.9
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TRAINING&

OTHER COSTS	15.5	15.0	20.5	51.0
TOTALS	228.2	238.6	103.2	570.0

&FUNDED UNDER SEPARATE DOCUMENT UNDER AUSPICES OF THE DEA.

FY 1980 NARCOTICS CONTROL BUDGET REQUEST (\$000)

POLICE PROJECT	AMOUNT
----------------	--------

A. COMMODITIES	80.0
(1) VEHICLES (5)	38.5
(2) RADIO COMMUNICATIONS EQUIPMENT	40.0
(3) INVESTIGATIVE EQUIPMENT	1.5

B. OTHER COSTS	15.5
(1) LOCAL TRAVEL AND PER DIEM	11.5
(2) LOCAL PRINTING COSTS	1.5
(3) LOCAL TRAINING COSTS AND MATERIALS	1.5
(4) MISCELLANEOUS	1.0
TOTAL POLICE PROJECT:	95.5

CUSTOMS PROJECT

A. COMMODITIES	75.2
(1) VEHICLES (5)	47.5
(2) INVESTIGATIVE EQUIPMENT	2.0
(3) MILITARY POLICE SUPPORT EQUIPMENT	3.2
(4) GENERATORS (3)	7.5
(5) RADIO COMMUNICATIONS EQUIPMENT	15.0

B. OTHER COSTS	15.0
(1) LOCAL TRAVEL AND PER DIEM	2.5
(2) LOCAL PRINTING COSTS	1.0
(3) LOCAL TRAINING COSTS AND MATERIALS	1.0
(4) NARCOTICS DETECTOR DOGS	10.0
(5) MISCELLANEOUS	0.5
TOTAL CUSTOMS PROJECT:	90.2

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EDUCATION PROJECT

A. COMMODITIES	31.7
(1) AUDIO-VISUAL EQUIPMENT	
FILMS AND BOOKS	7.1
(2) VEHICLES (2) AND SPARE PARTS	24.6

B. OTHER COSTS 20.5
 (1) LOCAL TRAVEL AND PER DIEM 13.0
 (2) DEVELOPMENT OF DIDACTIC AND
 AUDIO-VISUAL MATERIALS 5.0
 (3) LOCAL PRINTING COSTS 1.5
 (4) LOCAL PURCHASE OF BOOKS 1.0
 TOTAL EDUCATION PROJECT 52.2
 TOTAL COST OF PROJECTS: 237.9

FY 1980 NARCOTICS CONTROL BUDGET (114.0) (CHART)
 FOLLOWING ARE FIRST FIVE COLUMNS OF ABOVE CHART:

	NARC COORD NCD/CF	NARC ADV	NARC TECH	NARC TECH	
PERSONNEL COSTS	FSR 3/5	FSR 4/7	FSL 10/3	FSL 10/3	
BASIC SALARY	41,382	34,753	8,989	8,989	
15 PERCENT POST DIF	6,207	5,213			
7 PERCENT RETIREMENT	2,519	2,115	629	629	
HOUSING ALLOWANCE	9,000	8,000			
HOME LEAVE	2,000				
EDUCATION ALLOWANCE	3,300				
LOFE INSURANCE	400	56	56		
HEALTH INSURANCE	650	650	386	386	

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 ACTION SNM-05

INFO OCT-01 ARA-10 ISO-00 DEAE-00 CIAE-00 INR-10 IO-13
 JUSE-00 NSAE-00 CTME-00 TRSE-00 ICA-11 NSC-05
 OES-07 OMB-01 SS-15 DODE-00 MED-02 HEW-04 L-03
 H-01 AGRE-00 ABF-01 SP-02 MMO-01 /092 W
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R 121234Z MAY 78
 FM AMEMBASSY QUITO
 TO SECSTATE WASHDC 8226

C O N F I D E N T I A L SECTION 8 OF 9 QUITO 3208

FOR S/NM

TRANS/HHE/AIR FRGT 7,500
 FAMILY ALLOWANCE 92 184
 LOCAL TRAVEL/PER DIEM
 VEHICLE MAINTENANCE

TAXIS

MISCELLANEOUS

TOTALS:	70,958	52,731	10,152	9,525
---------	--------	--------	--------	-------

FOLLOWING ARE LAST FOUR COLUMNS OF CHART: (#1 REPEATED)

	ADMIN	SENIOR		
	ASST	SECY	GENERAL	
PERSONNEL COSTS	FSL 8/7	FSL 7/6	FUND	TOTALS
BASIC SALARY	8,743	6,025	108,881	
15 PERCENT POST DIFF			11,420	
7 PERCENT RETIREMENT	612	422	6,926	
HOUSING ALLOWANCE			17,000	
HOME LEAVE			2,000	
EDUCATION ALLOWANCE			3,300	
LIFE INSURANCE	55	38	605	
HEALTH INSURANCE	115	115	2,302	
TRANS/HHE/AIR FREIGHT			7,500	
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FAMILY ALLOWANCE			276	
LOCAL TRAVEL/PER DIEM			4,000	4,000
VEHICLE MAINTENANCE			1,000	1,000
TAXIS	600	600		
MISCELLANEOUS			1,000	1,000
TOTALS:	9,525	6,600	6,600	166,810

FY 1980 ESTIMATED BUDGET FOR PASA PERSONNEL

	SENIOR		
	CUSTOMS	CUSTOMS	
PERSONNEL COSTS	ADVISOR	ADVISOR	TOTAL
BASIC SALARY	36,891	35,867	72,758
15 PERCENT POST DIFF (QTO)	5,547		5,547
20 PERCENT POST DIFF (GYA)	7,173		7,173
7 PERCENT RETIREMENT	2,582	2,5-1	5,093
HOUSING ALLOWANCE	9,000	13,000	22,000
EDUCATION ALLOWANCE	3,300		3,300
REST/RECUPERATION	1,000	1,500	2,500
OVERHEAD (20 PERCENT			
OF BASIC PAY)	7,378	7,173	14,551
IN-COUNTRY TRAVEL	1,778	2,800	4,578
VENICLE MAINTENANCE	1,000	1,500	2,500
TOTAL:	68,476	71,524	140,000
SUMMARY			
2/24 M.M. LONG TERM	125,449		
20 PERCENT OVERHEAD	14,551		
TOTAL:	140,000		
EMBASSY SUPPORT COSTS			
BANDM OFFICE (LOCAL EMPLOYEE	3,770		

OFFICE RENT	7,000
UTILITIES	3,500
JANITORIAL SERVICES	2,100

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GUARD SERVICES	5,800
FOREIGN AFFAIRS ADMINISTRATIVE	
SUPPORT	2,000
MISCELLANEOUS	1,000
TOTAL:	25,170

APPENDIX B - INTERNATIONAL NARCOTICS CONTROL PROGRAM
1980 ZERO BASE BUDGETING SUBMISSION - DECISION PACKAGE

PACKAGE IDENTIFICATION: C PACKAGE 3 OF 3

PROJECTS COMPRISING DECISION PACKAGE: POLICE, CUSTOMS,
AND EDUCATION PROJECTS

ACTIVITY DESCRIPTION - SAME AS PACKAGE 1.

RESOURCE REQUIREMENTS

POSITIONS	THIS PACKAGE	CUMULATIVE
OVERSEAS AMERICANS	2&	2
FS LOCAL	4	4
TOTAL	6	6

FUNDING (\$000)

POLICE PROJECT	11.5	239.7
CUSTOMS PROJECT	10.6	249.2
EDUCATION PROJECT	7.9	111.1
TOTAL (SEE APPENDIX C	30.0	600.0

FOR FURTHER BREAKDOWN OF FUNDING BY PROJECT)

& DOES NOT INCLUDE TWO PASA PERSONNEL FROM US CUSTOMS

PERFORMANCE MEASURES - SAME AS PACKAGE 1.

IMPACT OF FUNDING LEVEL - NO IMPACT--IDEAL FUNDING LEVEL.

STATUTORY OR REGULATION CHANGES - NONE REQUIRED.

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APPENDIX C: INTERNATIONAL NARCOTICS CONTROL PROGRAM
1980 ZERO BASE BUDGETING SUBMISSION

FUNDING FOR DECISION PACKAGE C IMCREASED

POLICE CUSTOMS EDUCATION

PROJECT PROJECT PROJECT TOTALS

AMERICAN PERSONNEL

INCLUDING EMBASSY

SUPPORT COSTS 101.6 144.2 33.9 279.7

FOREIGN SERVICE

LOCAL PERSONNEL 31.1 4.2 17.1 52.4

COMMODITIES 91.2 81.8 35.1 208.1

TRAINING&

OTHER COSTS 15.8 19.0 25.0 59.8

TOTALS 239.7 249.2 111.1 600.0

& FUNDED UNDER SEPARATE DOCUMENT UNDER AUSPIECES OF DEA.

FY 1980 NARCOTICS CONTROL BUDGET REQUEST (\$000)

POLICE PROJECT AMOUNT

A. COMMODITIES 91.2

(1) VEHICLES (6) 46.2

(2) RADIO COMMUNICATIONS EQUIPMENT 40.0

(3) INVESTIGATIVE EQUIPMENT 5.0

B. OTHER COSTS 15.8

(1) LOCAL TRAVEL AND PER DIEM 11.5

(2) LOCAL PRINTING COSTS 1.5

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ACTION SNM-05

INFO OCT-01 ARA-10 ISO-00 DEAE-00 CIAE-00 INR-10 IO-13

JUSE-00 NSAE-00 CTME-00 TRSE-00 ICA-11 NSC-05

OES-07 OMB-01 SS-15 DODE-00 MED-02 HEW-04 AID-05

L-03 H-01 AGRE-00 ABF-01 SP-02 MMO-01 /097 W

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FM AMEMBASSY QUITO

TO SECSTATE WASHDC 0000

C O N F I D E N T I A L SECTION 9 OF 9 QUITO 3208

FOR S/NM

(3) LOCAL TRAINING COSTS

AND MATERIALS 1.5
 (4) MISCELLANEOUS 1.3
 TOTAL POLICE PROJECT: 107.0

CUSTOMS PROJECT

A. COMMODITIES 81.8
 (1) VEHICLES (5) 47.5
 (2) INVESTIGATIVE EQUIPMENT 5.0
 (3) MILITARY POLICE
 SUPPORT EQUIPMENT 4.3
 (4) GENERATORS (4) 10.0
 (5) RADIO COMMUNICATIONS EQUIP 15.0

B. OTHER COSTS 19.0
 (1) LOCAL TRAVEL AND PER DIEM 5.0
 (2) LOCAL PRINTING COSTS 1.5
 (3) LOCAL TRAINING COSTS
 AND MATERIALS 1.5
 (4) NARCOTICS DETECTOR DOGS 10.0
 (5) MISCELLANEOUS 1.0
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TOTAL CUSTOMS PROJECT: 100.8

EDUCATION PROJECT

A. COMMODITIES 35.1
 (1) AUDIO-VISUAL EQUIPMENT,
 FILMS AND BOOKS 10.5
 (2) VEHICLES (2) AND SPARE PARTS 24.6

B. OTHER COSTS 25.0
 (1) LOCAL TRAVEL AND PER DIEM 13.0
 (2) DEVELOPMENT OF DIDACTIC AND
 AUDIO-VISUAL MATERIALS 9.0
 (3) LOCAL PRINTING COSTS 2.0
 (4) LOCAL PURCHASE OF BOOKS 1.0
 TOTAL EDUCATION PROJECT: 60.1
 TOTAL COST OF PROJECTS: 267.9

FY 1980 NARCOTICS CONTROL BUDGET (114.0) (CHART)

FOLLOWING ARE FIRST FIVE COLUMNS OF ABOVE CHART:

	NARC				
	COORD	NARC	NARC	NARC	
	NCD/CF	ADV	TECH	TECH	
PERSONNEL COSTS	FSR 3/5	FSR 4/7	FSL 10/3	FSL 10/3	
BASIC SALARY	41,382	34,753	8,989	8,989	

15 PERCENT POST DIF	6,207	5,213		
7 PERCENT RETIREMENT	2,519	2,115	629	629
HOUSING ALLOWANCE	9,000	8,000		
HOME LEAVE	2,000			
EDUCATION ALLOWANCE	3,300			
LIFE INSURANCE	400	56	56	

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HEALTH INSURANCE	650	650	386	386
TRANS/HHE/AIR FRGT	7,500			
FAMILY ALLOWANCE		92	184	
LOCAL TRAVEL/PER DIEM				
VEHICLE MAINTENANCE				
TAXIS				
MISCELLANEOUS				
TOTALS:	70,958	52,731	10,152	10,244

FOLLOWING ARE LAST FOUR COLUMNS OF CHART: (#1 REPEATED)

	ADMIN	SENIOR			
	ASST	SECY	GENERAL		
PERSONNEL COSTS	FSL 8/7	FSL 7/6	FUND	TOTALS	
BASIC SALARY	8,743	6,025	108,881		
15 PERCENT POST DIFF			11,420		
7 PERCENT RETIREMENT	612	422	6,926		
HOUSING ALLOWANCE			17,000		
HOME LEAVE			2,000		
EDUCATION ALLOWANCE			3,300		
LOFE INSURANCE	55	38	605		
HEALTH INSURANCE	115	115	2,302		
TRANS/HHE/AIR FREIGHT			7,500		
FAMILY ALLOWANCE			276		
LOCAL TRAVEL/PER DIEM			4,000	4,000	
VEHICLE MAINTENANCE			1,000	1,000	
TAXIS		600	600		
MISCELLANEOUS			1,000	1,000	
TOTALS:	9,525	6,600	6,600	166,810	

FY 1980 ESTIMATED BUDGET FOR PASA PERSONNEL

	SENIOR			
	CUSTOMS	CUSTOMS		
PERSONNEL COSTS	ADVISOR	ADVISOR	TOTAL	
BASIC SALARY	36,891	35,867	72,758	

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15 PERCENT POST

DIFF (QTO)	5,547	5,547	
20 PERCENT POST DIFF (GYA)	7,173	7,173	
7 PERCENT RETIREMENT	2,582	2,511	5,093
HOUSING ALLOWANCE	9,000	13,000	22,000
EDUCATION ALLOWANCE	93,300		3,300
REST/RECUPERATION	1,000	1,500	2,500
OVERHEAD (20 PERCENT OF BASIC PAY)	7,378	7,173	14,551
IN-COUNTRY TRAVEL	1,778	2,800	4,578
VEHICLE MAINTENANCE	1,000	1,500	2,500
TOTAL:	68,476	71,524	140,000

SUMMARY

2/24 M.M. LONG TERM	125,449
20 PERCENT OVERHEAD	14,551
TOTAL:	140,000

EMBASSY SUPPORT COSTS

BANDM OFFICE (LOCAL EMPLOYEE)	3,770
OFFICE RENT	7,000
UTILITIES	3,500
JANITORIAL SERVICES	2,100
GUARD SERVICES	5,800
FOREIGN AFFAIRS ADMINISTRATIVE SUPPORT	2,000
MISCELLANEOUS	1,000
TOTAL:	25,170
CORR	

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: NARCOTICS, DRUG CONTROL, BUDGETS, REPORTS, PROGRAMS (PROJECTS)
Control Number: n/a
Copy: SINGLE
Draft Date: 12 may 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
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Document Unique ID: 00
Drafter: n/a
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From: QUITO
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1978/newtext/t19780564/aaaaccdj.tel
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Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
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Office: ACTION SNM
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
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SAS ID: 2706537
Secure: OPEN
Status: NATIVE
Subject: INTERNATIONAL NARCOTICS CONTROL PROGRAM-1980 ZERO BASE BUDGETING SUBMISSION
TAGS: SNAR, EC
To: STATE
Type: TE
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